

# Contracting out placement services in Germany. Is assignment to private providers effective for needy job-seekers?

Vouchers, Contracting out and Performance Standards: Market Mechanisms in Acitve Labor Market Policy

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# Contracting out job placement services



#### Call for tenders

city: Nuremberg

number of job-seekers: 250

duration of assignment: 6 months per job-seeker

objective: job placement

compensation: incentive payment paid of in two rates

(expense allowance per job-seeker)

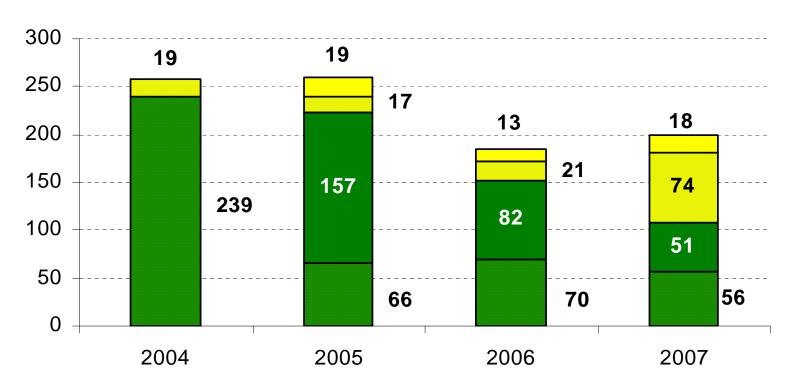
contract duration: from January to December 2005

#### Selection of contractors

- private placement agencies offer a price (incentive payment)
- price-based selection

# IAB

# Assignment of job-seekers to private placement services in thousend



- Contracting out of reintegration services for unemployment benefit II recipients
- Contracting out of reintegration services for other unemployed
- Contracting out placement services
- Contracting out placement services
- for unemployment benefit II recipients
- for other unemployed



# Results on the effectivenes of contracting out job placement services in Germany

## Winterhager (2006a, b, 2008)

- assingments during first quarter of 2004
- evaluation window: 9 months after assignment
- negative short-term employment effects for assigned job-seekers
- no medium-term effects
- weak favourable effects in West Germany for women, younger and older job-seekers

# WZB/infas (2006)

- assingments from 2003 to 2005
- evaluation point in time: 4 months after assignment
- no positive short-term effects



# **Control group design**



2005 Jan Feb Mar Apr



# **Control group design**

# Propensity-score-matching

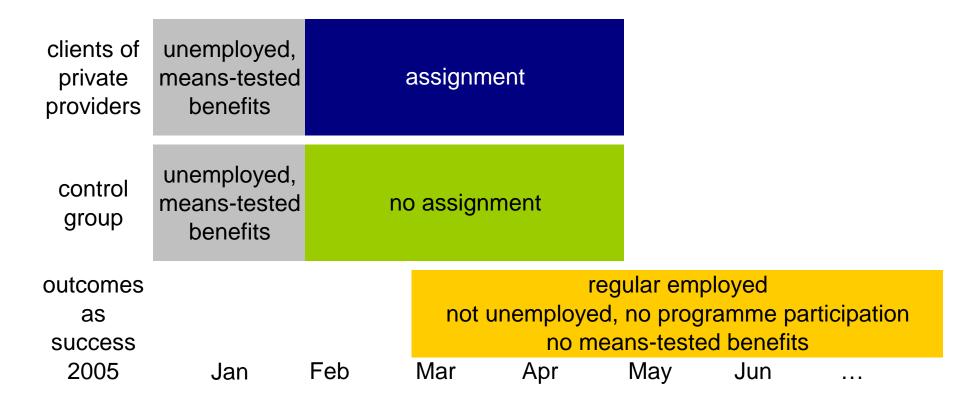
- Socio-demographic characteristics
- Household characteristics (employment biography of the partner)
- Employment biography
- Local labour market

#### Administrative data

- Integrated employment biographies
- History of means-tested benefits
- Datamarts from the Statistics Department of the Federal Employment Agency

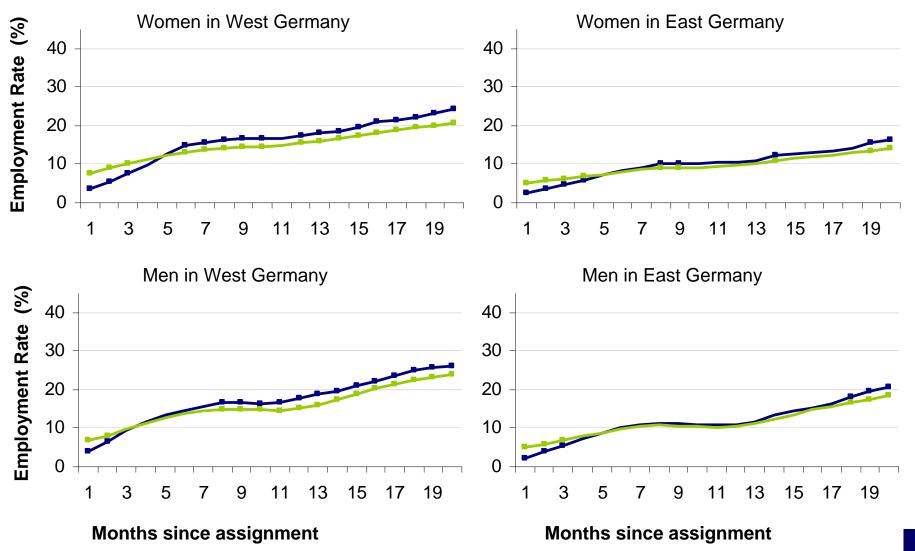


# **Control group design**



# Results: regular employment



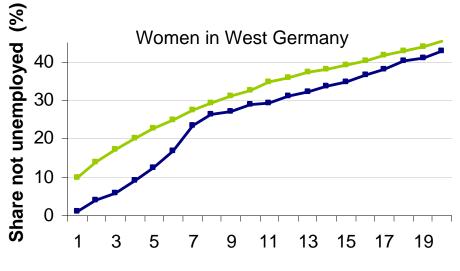


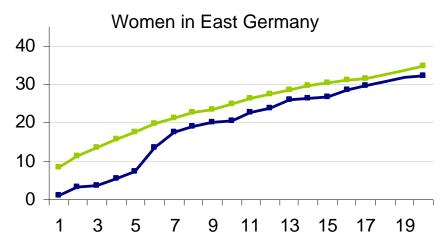
# Results: not unemployed, no programme participation

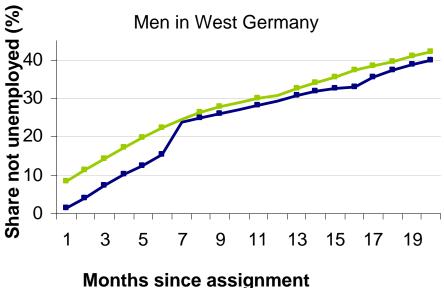


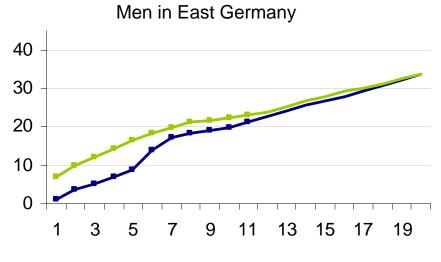


**Control group** 









Months since assignment

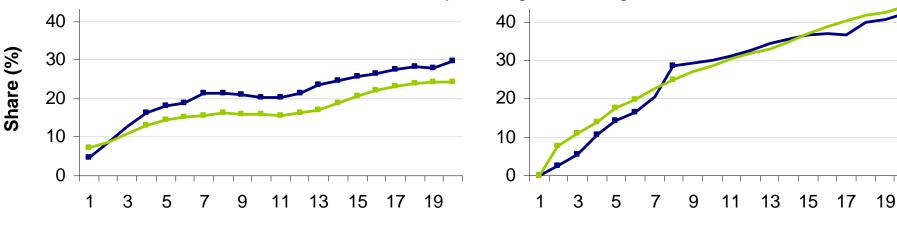
# Results: two subgroups



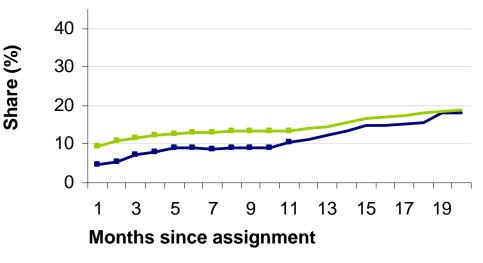


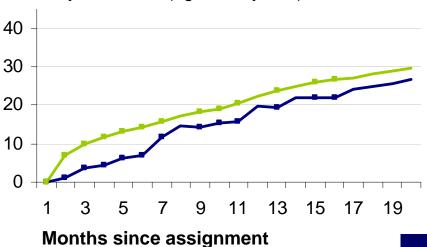
#### Not unemployed, no programme participation

Men in West Germany with migration background



Women in East Germany with last employment one year before (age>=30 years)







### Results

- negative short-term effects on all outcomes
- medium- and long-term: no or weak positive effects on employment
- positve employment effects do not come along with positve effects on
  - avoiding unemployment benefit II receipt
  - avoiding unemployment and participation in active labour market programmes



### Results

### Groups who benefited from assignment to private providers

#### West Germany:

- men with migration background
- men between 35 and 49 years

#### East Germany:

- without occupational qualification
- men below 25 years
- women at least 30 years old and last job two or three years before

## Group who suffered from assignment

East Germans with recent labour market experience, more than 30 years old



Sarah Bernhard; Joachim Wolff (2008): Contracting out placement services in Germany. Is assignment to private providers effective for needy job-seekers? (IAB Discussion Paper, 05/2008)

http://doku.iab.de/discussionpapers/2008/dp0508.pdf